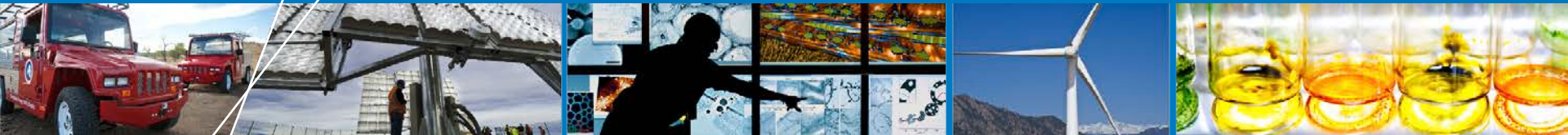


Navajo Generation Station – NREL Phase 2 Study

Northern Arizona University

Tribal Solar Working Group



Kevin Black, Sr.
Program Manager
Energy Development
Bureau of Reclamation
Phoenix Area Office

Agenda

- **Navajo Generating Station**
 - **Background**
 - **Proposed Action – Purpose and Need**
 - **Environmental Impact Statement**
- **National Renewable Energy Lab (NREL)**
 - **Phase II Study**
 - **Stakeholder Outreach**
 - **Scope of Work**
 - **Baseline**
 - **Glidepaths**
 - **Milestones and Final Report**
- **Questions**

Navajo Generating Station Programs (NGSP)

Russ Callejo General NEPA, ESA, NHPA Compliance

General Environmental Matters

Navajo Generating Station – Kayenta Mine Complex Environmental Impact Statement

Programmatic Agreement

Biological Assessment

Tribal Consultations

Los Angeles Department of Water & Power Divestiture Environmental Compliance

Nevada Energy Divestiture Environmental Compliance

Kevin Black Program Manager Energy Development

Joint Federal Agency Working Group Coordination

- Tribal Clean Energy Development
- NREL II Study

Technical Working Group Agreement

- Implementation
 - Appendix “C”
 - Qualifying Projects Catalog
 - NGS Roadmap & Glidepath Development

NGSP Coordination

- NGS Environmental Program
- Operation & Maintenance

Ron Smith General Engineering & Operating Committee Responsibilities – Generation & Transmission

Lease Amendment & Coal Supply Agreement Negotiations

Los Angeles Department of Water & Power Divestiture

Nevada Energy Divestiture

Technical Working Group Appendix C Implementation Technical Support

NGS-KMC EIS Technical Support

General Technical Support

Coordination | Collaboration | Communication | Cooperation

Environmental Program

Energy Development Program

Operations & Maint. Program

NGS Background



- 2,250 MW coal-fired power plant on lands leased from the Navajo Nation near Page, AZ
- Congress authorized construction of the CAP in 1968, including federal participation in the NGS
- Federal share in NGS is 547 MW
 - ~360 MW for CAP pumping
 - ~187 MW for surplus
- Federal NGS power surplus to CAP load is sold at market rates; revenues assist in CAP repayment and Indian water settlements under Arizona Water Settlement Act
- Coal used by the NGS is exclusively supplied by the Kayenta Mine, located on lands leased from the Navajo Nation and Hopi Tribe

NGS Proposed Action

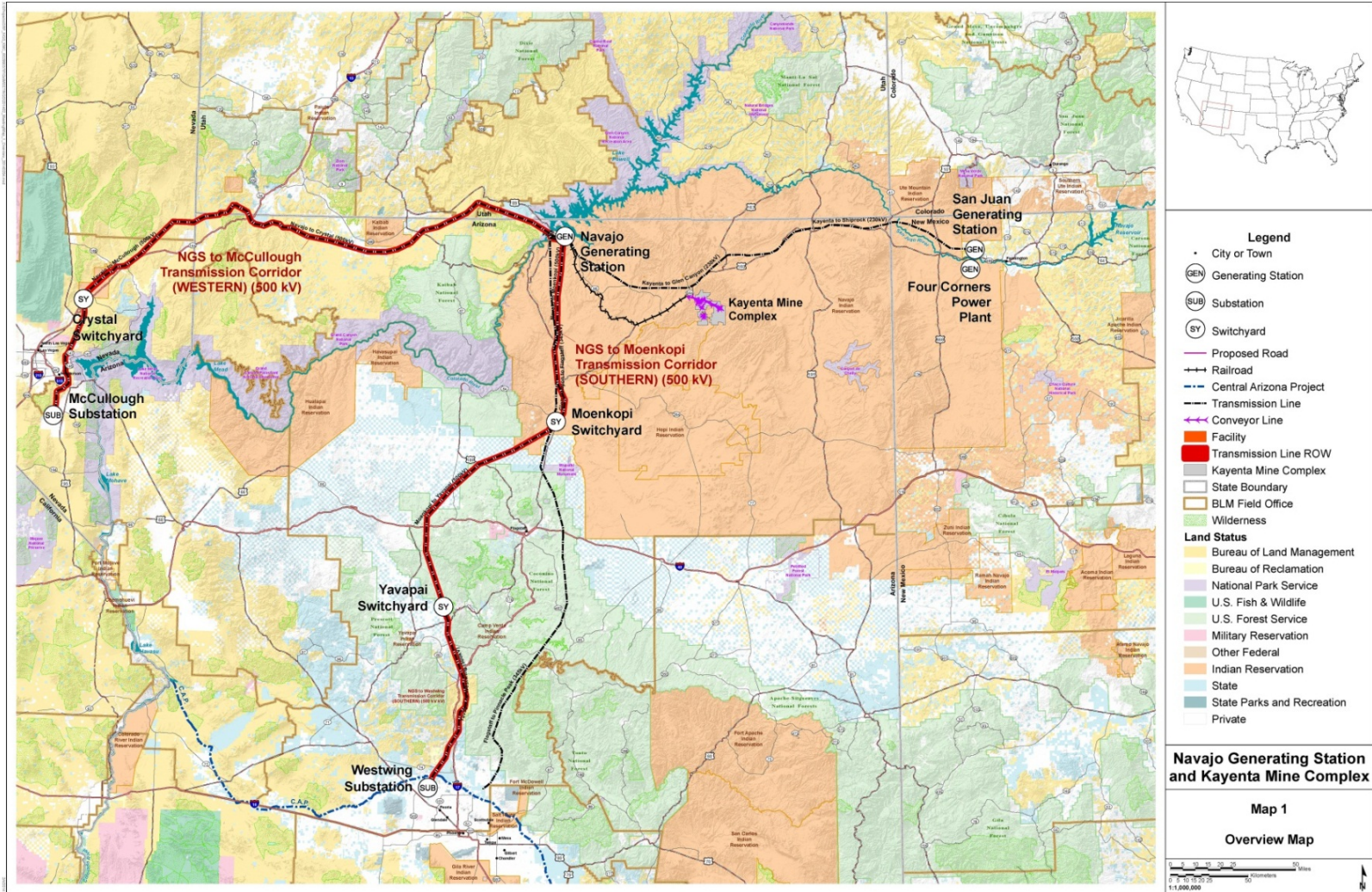
- NGS lease and right of way grants begin to expire in December 2019; significant permit revision application for Kayenta Mine under review by OSMRE
- Proposed Action: Obtain necessary Federal approvals to continue the NGS and Kayenta Mine from 2020 through 2044
- Purpose and Need (P&N) for Reclamation: Secure, after 2019, a cost-effective reliable source of power and energy that would be continuously available to operate the CAP, and generate surplus revenues
- Any action alternatives considered must meet the P&N
- Notice of Intent (NOI) to prepare a single Environmental Impact Statement (EIS) was published in May 2014.

RECLAMATION

Federal Actions

- Approval of Plant Site Lease Amendment (BIA)
- Issuance of Grants of ROW and Easements for Plant, Railroad, and Transmission Lines on Navajo Reservation (BIA)
- Conversion of Revocable/Special Use Permits to §323/§169 Grants of ROW (BIA)
- Issuance of Southern and Western Transmission ROWs off Navajo Reservation (BLM, USFS)
- Issuance of ROW for Water Intake off Navajo Reservation (NPS)
- Water Service Contract Renewal through 2044 (Reclamation)
- Kayenta Mine Permit Revision for mining post-2019 (OSMRE)
- Coal Supply Agreement post-2019 (Reclamation)

EIS General Project Area



RECLAMATION

EIS Target Milestones



 **We are here**

RECLAMATION

Reclamation/Dept. of Energy Interagency Agreement

- **Technical Assistance**
 - **Clean Energy Development Planning**
 - **NGS KMC EIS**
 - **NREL II Study**

Joint Statement by DOI, DOE, EPA (2013)

- Long-term goals
 - Clean, affordable and reliable power
 - Affordable and sustainable water supplies
 - Sustainable economic development
 - Minimize negative impacts on those who currently obtain significant benefits from NGS
- Complete NREL Phase 2 report to formulate and analyze clean energy alternatives to NGS
- NREL Phase 2 Study to inform NGS Road Map

NREL PHASE ONE STUDY

NREL Phase 1 (Jan. 2012)

- Driven by EPA notice of intent to issue BART rule for NGS
- Examined NGS history, operation characteristics, role in CAP rates, role in water settlement
- Provided initial analytical benchmarks based on cost of NO_x mitigation

NREL Phase 1 supplement (April 2012)

- Characterization of renewable resource potential that could contribute to an NGS replacement portfolio

Technical Working Group Agreement

- Proposed “better-than-BART” alternative for reducing NO_x emissions
- Additional federal commitments
 - Clean energy
 - Carbon reduction
- Proposed framework for NREL Phase 2 Study
 - Identified tribal and non-tribal constituencies
 - A study to inform a NGS Roadmap

NREL Phase 2 Study

- **Stakeholder Outreach & Study Scope**
- **Baseline analysis**
 - How is the Southwest electricity sector changing independent of what might happen with NGS?
 - Rationale: current costs are not a valid standard for evaluating any NGS future
- **Formulation and Analysis of glidepath options**
 - “Appraisal level” rather than project-specific
 - Knowledge base for federal decision support

Phase 2 Study: Baseline

Baseline

Sectoral trends

Technology costs, policy environment, and operational advances; how utilities are responding (IRPs)

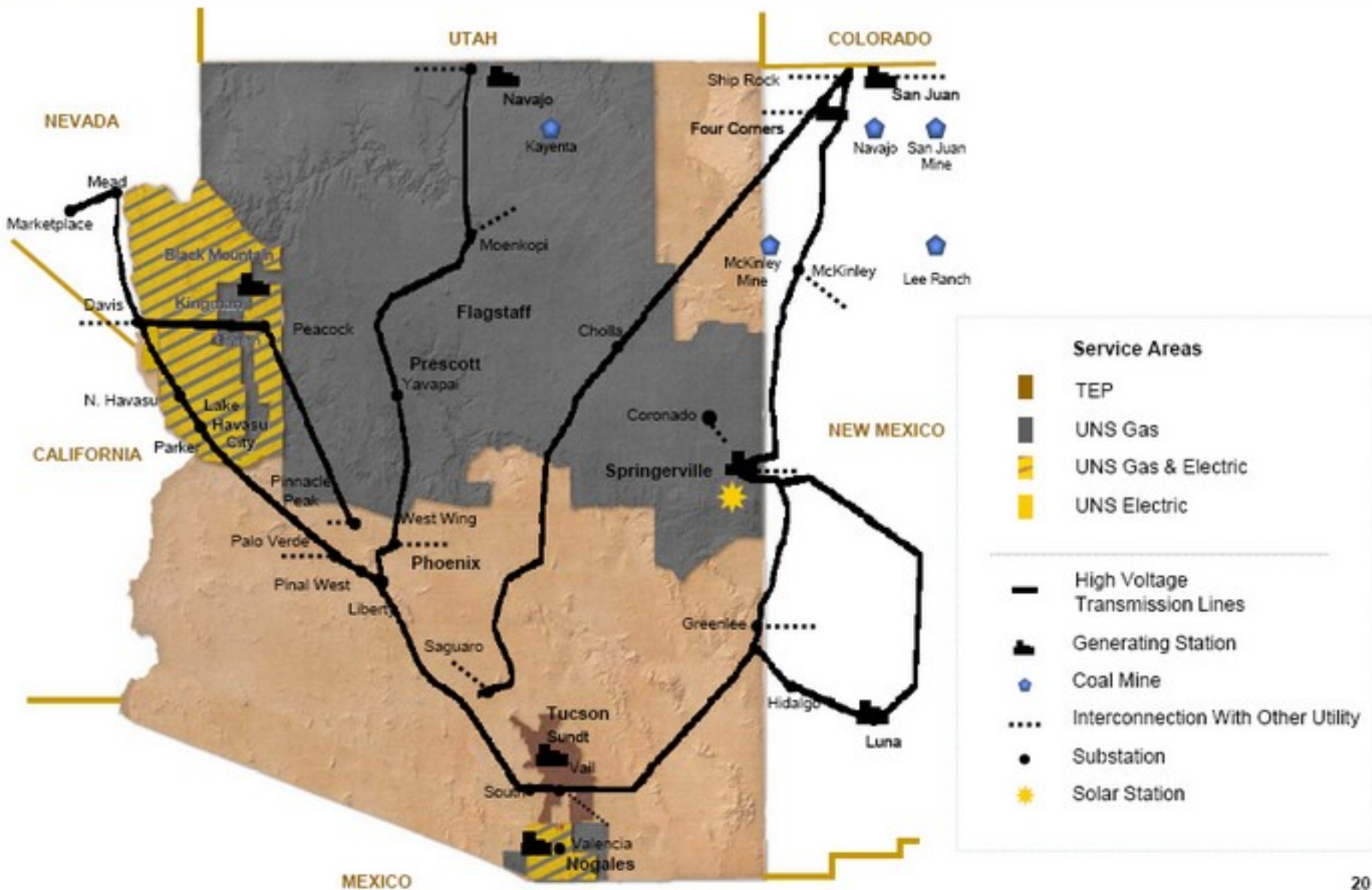
Technical modeling

Quantify the likely changes in new capital investment (fixed costs) and production costs (variable costs) for electricity

Economic modeling

Forecast how current sector-wide fixed cost and variable cost trends will affect the Arizona economy

UTILITY SERVICE AREAS



What is a “Glidepath”?

- **Multi-component strategy for transitioning federal interest in NGS to clean, low-emitting energy sources**
 - Tests selection and timing of new technologies
 - NOT selection of specific projects within a technology category
 - Allows for some transitional operation of NGS, provided the glidepath achieves the federal goals
- **Does not preclude operating NGS without federal participation**
- **Analysis of possible actions**

Phase 2 Study: Glidepath Options

Glidepath options

Utility-scale clean energy strategies

Appraise technically feasible options for providing CAP electricity, appraise impacts relative to baseline

Expansion Capability

Appraise the feasibility of upsizing the utility-scale options to provide surplus power

Impacts on NGS Constituencies

Evaluate the economic impacts of glidepath options; appraise local projects that could reduce disruptive effects

Several Glidepath Analyses

- **Questions for each glidepath analysis**
 - How will cost of component technologies change over time, and at what point might the technology become economically competitive?
 - How effectively does the glidepath portfolio contribute to federal goals?
 - What types of federal participation might make a glidepath more feasible or competitive?

Portfolio Diversity

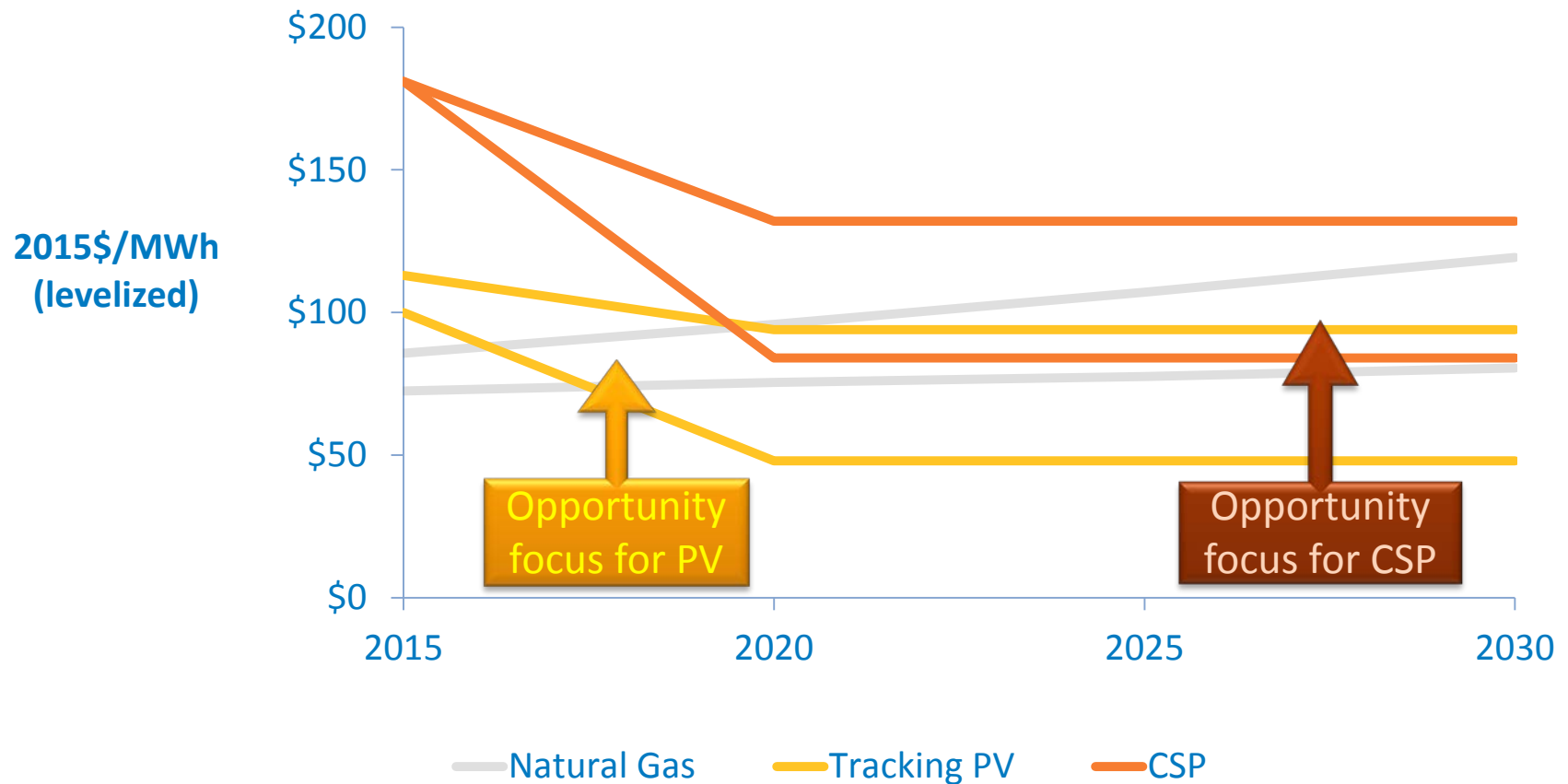


Technology Components

- **Different combinations of**
 - Utility-scale PV near CAP transmission
 - Geothermal
 - Wind power
 - Concentrating solar power (CSP)
 - CSP thermal augmentation of an existing NGS unit
 - Natural gas

Time Factor: Changes in Technology Costs

High/Low Cost Trajectories for Solar, Natural Gas Generation



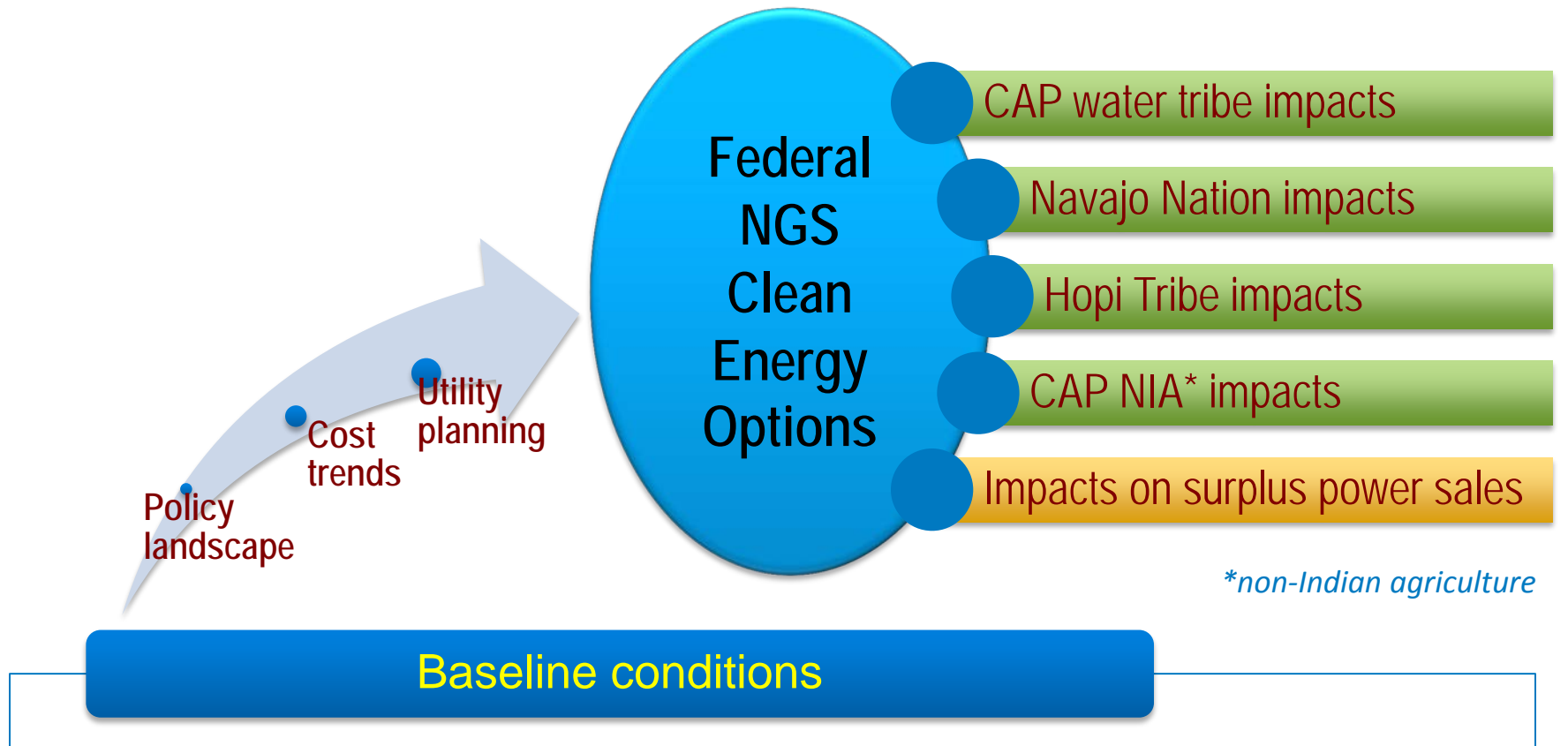
Scope and Attributes

- **Glidepath must comprise enough utility-scale projects to provide power to Central Arizona Project (CAP)**
 - Frames a glidepath's size and focuses the analysis
 - Assumption: CAWCD may but need not select glidepath resources for CAP power
- **Must be economically competitive**
 - If not competitive for CAP, won't be competitive elsewhere
- **Investigate potential of up-sizing to provide surplus energy**

Local Development

- **Glidepath analysis will also appraise local energy-related strategies to minimize negative impacts and promote sustainable economic development for NGS Affected Tribes such as**
 - Energy projects to improve local water delivery
 - Distributed solar
 - Upsizing utility-scale project to provide power for local tribal use

Elements of NGS Phase 2 Study



Phase 2
options analysis

EIS analytical
support
*(baseline applicable
to 2019)*

Baseline
analysis

Tribal clean
energy support
*(baseline applicable
to Indian Country)*

Interior
commitments
*(baseline applicable to CO₂
reduction, new clean energy)*

NREL 2 Study Tasks

- **Task 1 – Baseline Conditions**
- **Task 2 – Sectoral Trends**
- **Task 3 – Glidepath Options**
- **Task 4 – Potential for Surplus Power**
- **Task 5 – Impacts**

Task 1: Baseline conditions

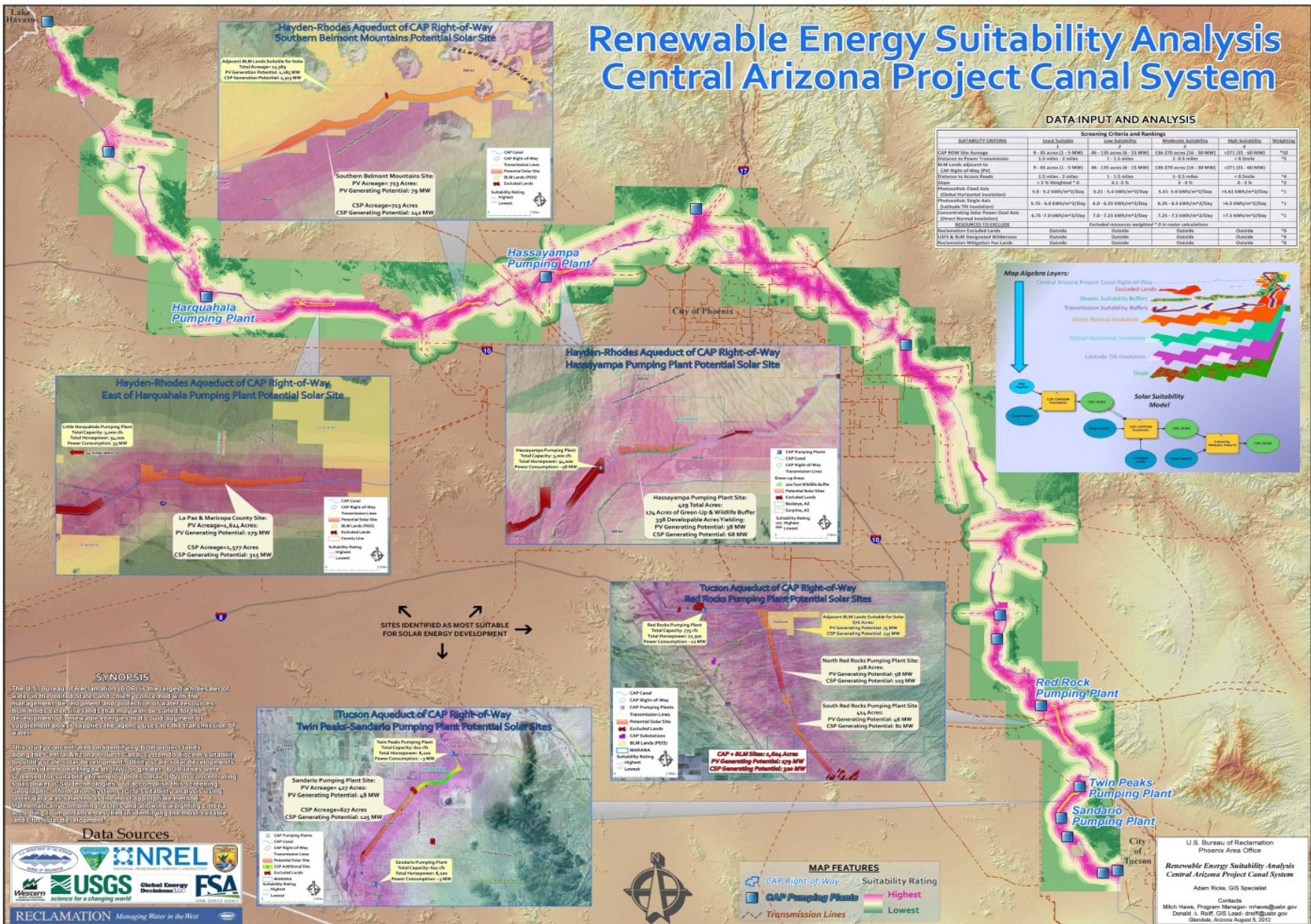
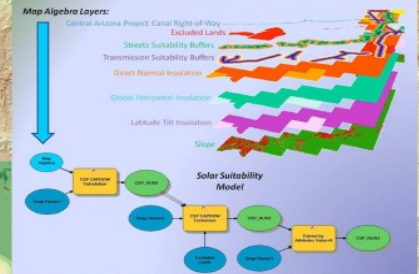
- **Model current trends with respect to:**
 - New power plant additions
 - Fuel/variable cost of generating power
 - Economic impacts
- **Two bookends for the baseline analysis**
 - Full shutdown of NGS in 2020
 - Full operation of NGS to 2044 (consistent with TWG Agreement)

Baseline conditions

Renewable Energy Suitability Analysis Central Arizona Project Canal System

DATA INPUT AND ANALYSIS

SUITABILITY CRITERIA	Screening Criteria and Rankings				
	Low Suitability	Low-Moderate Suitability	Moderate Suitability	High Suitability	Very High
CAP Right-of-Way	1	2	3	4	5
Distance to Power Transmission	1- 85 acres (1 - 15 MW)	26- 135 acres (6 - 15 MW)	136- 270 acres (16 - 30 MW)	>271 - 440 MW)	>440
Distance to Access Roads	1- 1.5 miles	1.5 - 3.5 miles	3.5 - 5.5 miles	>5.5 miles	>5.5
CAP Right-of-Way (PV)	1- 45 acres (1 - 5 MW)	46 - 135 acres (6 - 15 MW)	136- 270 acres (16 - 30 MW)	>271 - 440 MW)	>440
Distance to Access Roads	1- 1.5 miles	1.5 - 3.5 miles	3.5 - 5.5 miles	>5.5 miles	>5.5
Topography	1- 1.5% Slope	1.5 - 3.5% Slope	3.5 - 5.5% Slope	>5.5% Slope	>5.5
Phenological Frost Axis	1- 1000 hours	1000 - 2000 hours	2000 - 3000 hours	>3000 hours	>3000
Global Horizontal Irradiation	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Photovoltaic Single Axis	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Latitude Tilt Irradiation	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Global Horizontal Irradiation	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Photovoltaic Single Axis	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Latitude Tilt Irradiation	1- 100 kWh/m ² /day	100 - 200 kWh/m ² /day	200 - 300 kWh/m ² /day	>300 kWh/m ² /day	>300
Reclamation Excluded Lands	Outside	Outside	Outside	Outside	Outside
USFS & BLM Designated Wilderness	Outside	Outside	Outside	Outside	Outside
Reclamation Mitigation Fee Lands	Outside	Outside	Outside	Outside	Outside



SITES IDENTIFIED AS MOST SUITABLE FOR SOLAR ENERGY DEVELOPMENT

SYNOPSIS
The U.S. Bureau of Reclamation (BOR) is the largest wholesaler of water in the United States and, chiefly concerned with the main agricultural development and protection of water resources, BOR holds extensive lands that may be suited for the development of renewable energy and the development of supplemental power supplies that the agency uses for the transmission of water.

This study concentrated on identifying BOR project lands along the Central Arizona Project Canal system to assess suitability for solar energy development. Grid-scale solar developments are considered one Megawatt (MW) or greater. BOR lands were identified for suitability for renewable energy development using solar power (SP) technologies. To accomplish this screening, Geographic Information Systems (GIS) suitability analysis using raster data was selected as the most appropriate method. Mathematically combining criteria and showing weighting criteria the way that importance is varied to identify the most suitable lands for solar development.

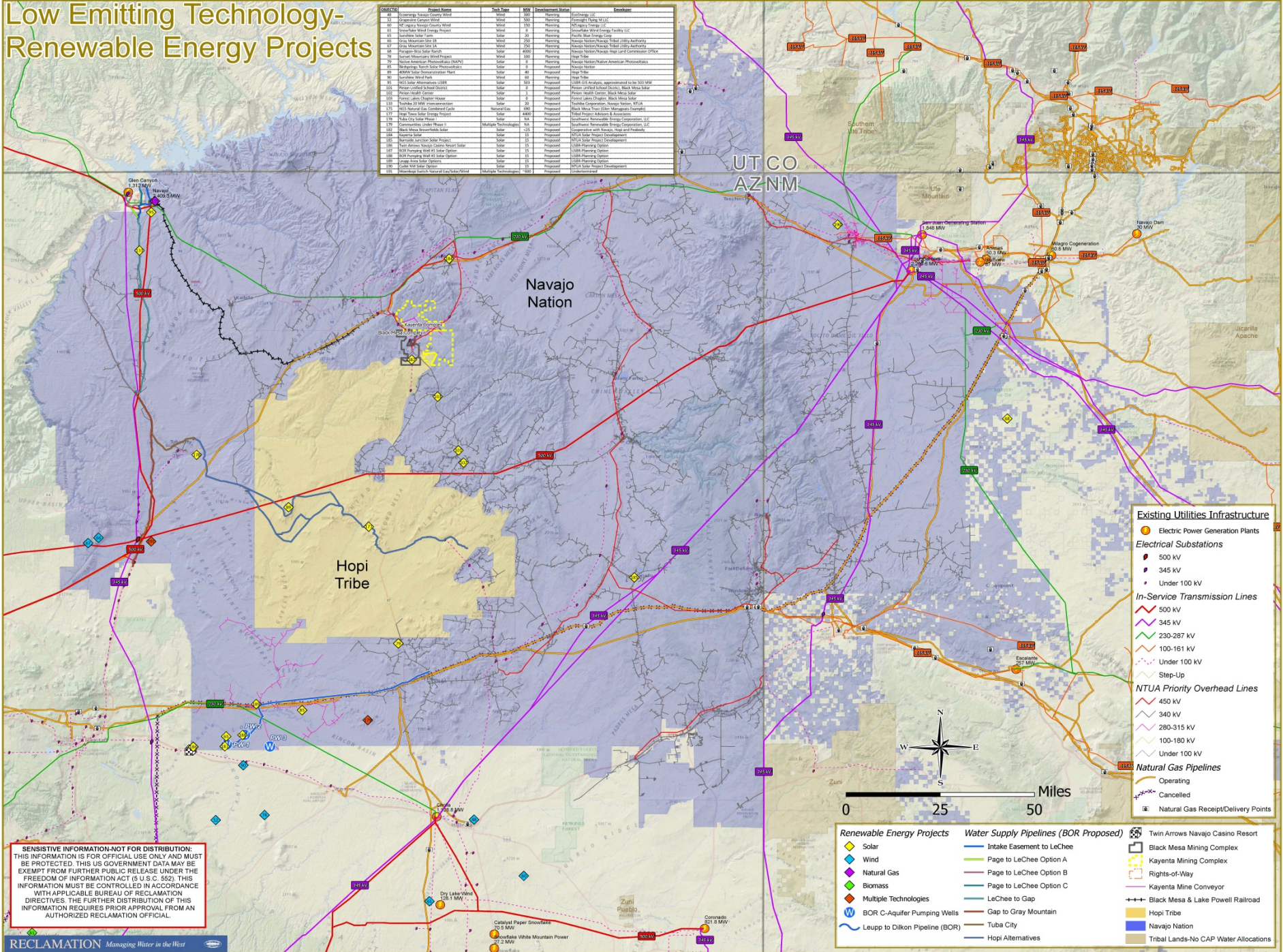
Data Sources



U.S. Bureau of Reclamation
Phoenix Area Office
**Renewable Energy Suitability Analysis
Central Arizona Project Canal System**
Adam Rick, GIS Specialist
Contacts:
Mitch Hava, Program Manager: mhava@usbr.gov
Donald J. Raff, GIS Lead: draff@usbr.gov
Glennie, Arizona August 8, 2012

Low Emitting Technology-Renewable Energy Projects

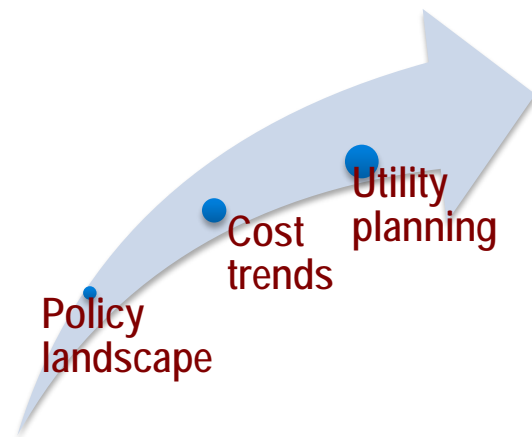
Object ID	Project Name	Task Type	MW	Development Status	Developer
101	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
102	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
103	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
104	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
105	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
106	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
107	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
108	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
109	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
110	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
111	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
112	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
113	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
114	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
115	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
116	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
117	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
118	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
119	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy
120	Chimney Rock Energy Plant	Wind	100	Proposed	Chimney Rock Energy



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P:\03_Projects\map\GenMap\030114\030114_030114_Clean_Energy_Screening\Navajo_E_Projects.mxd

Task 2: Sectoral trends



- **What systemic changes are affecting the results seen in Task 1?**
 - Future technology costs
 - Public policies
- **How are Arizona utilities planning for the future?**
 - New plants
 - Purchased power
 - Plant retirements

Solar Resource:
 NREL characterizes ideal for solar power systems:
 Direct-Normal Irradiation (DNI) greater than 6.0
 kWh/m²/day (2,200 kWh/m²/year)
 Area exceeds ideal characterization

Area contains 352 acres with slope of 5 degrees or less
 Photovoltaic Potential is 39 MW
 Concentrating Solar Potential is 70 MW

Area contains 599 acres with slope of 5 degrees or less
 Photovoltaic Potential is 66 MW
 Concentrating Solar Potential is 120 MW

Area contains 229 acres with slope of 5 degrees or less
 Photovoltaic Potential is 25 MW
 Concentrating Solar Potential is 46 MW

Area contains 163 acres with slope of 5 degrees or less
 Photovoltaic Potential is 18 W
 Concentrating Solar Potential is 32 MW

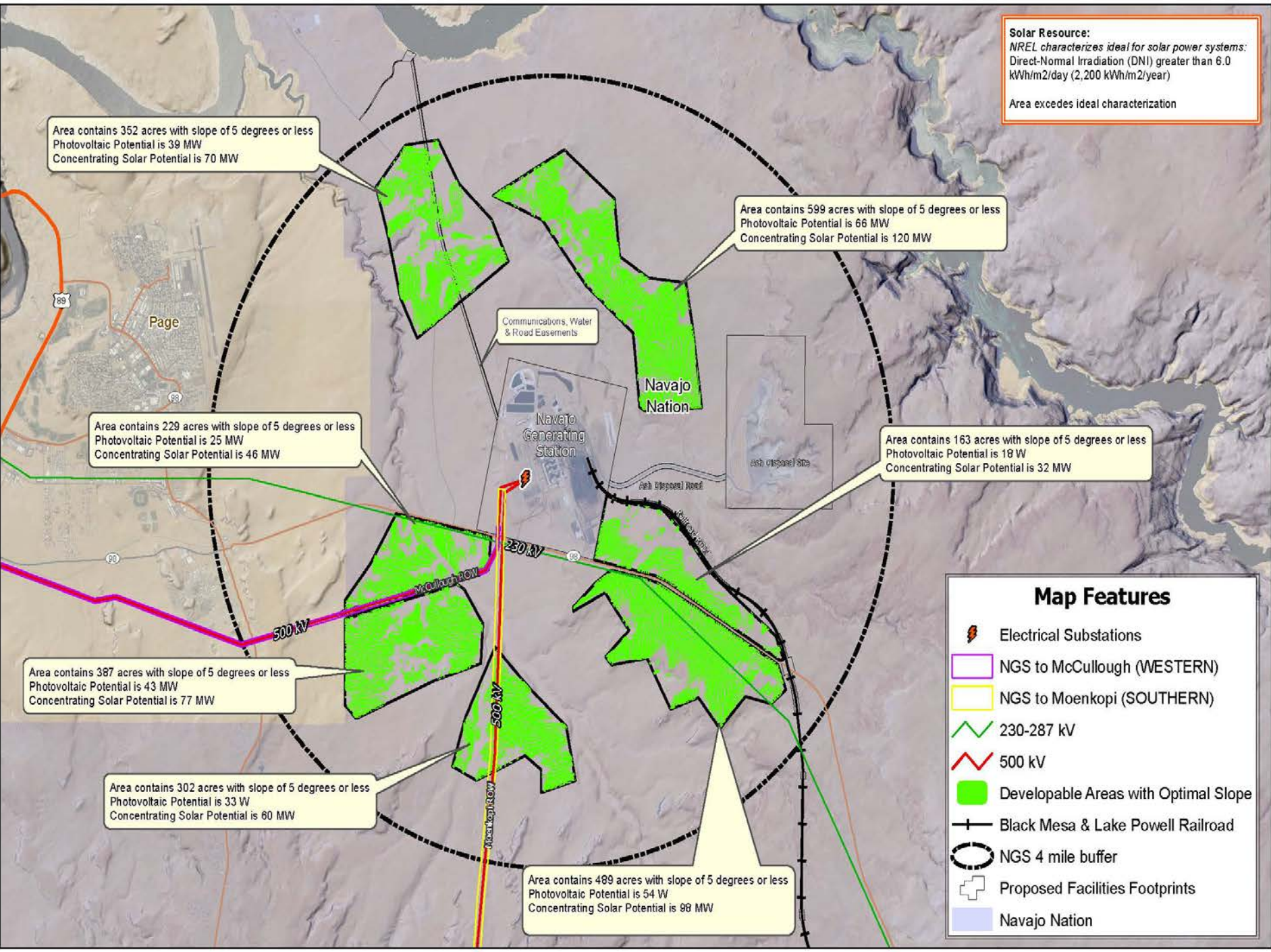
Area contains 387 acres with slope of 5 degrees or less
 Photovoltaic Potential is 43 MW
 Concentrating Solar Potential is 77 MW

Area contains 302 acres with slope of 5 degrees or less
 Photovoltaic Potential is 33 W
 Concentrating Solar Potential is 60 MW

Area contains 499 acres with slope of 5 degrees or less
 Photovoltaic Potential is 54 W
 Concentrating Solar Potential is 98 MW

Map Features

-  Electrical Substations
-  NGS to McCullough (WESTERN)
-  NGS to Moenkopi (SOUTHERN)
-  230-287 kV
-  500 kV
-  Developable Areas with Optimal Slope
-  Black Mesa & Lake Powell Railroad
-  NGS 4 mile buffer
-  Proposed Facilities Footprints
-  Navajo Nation

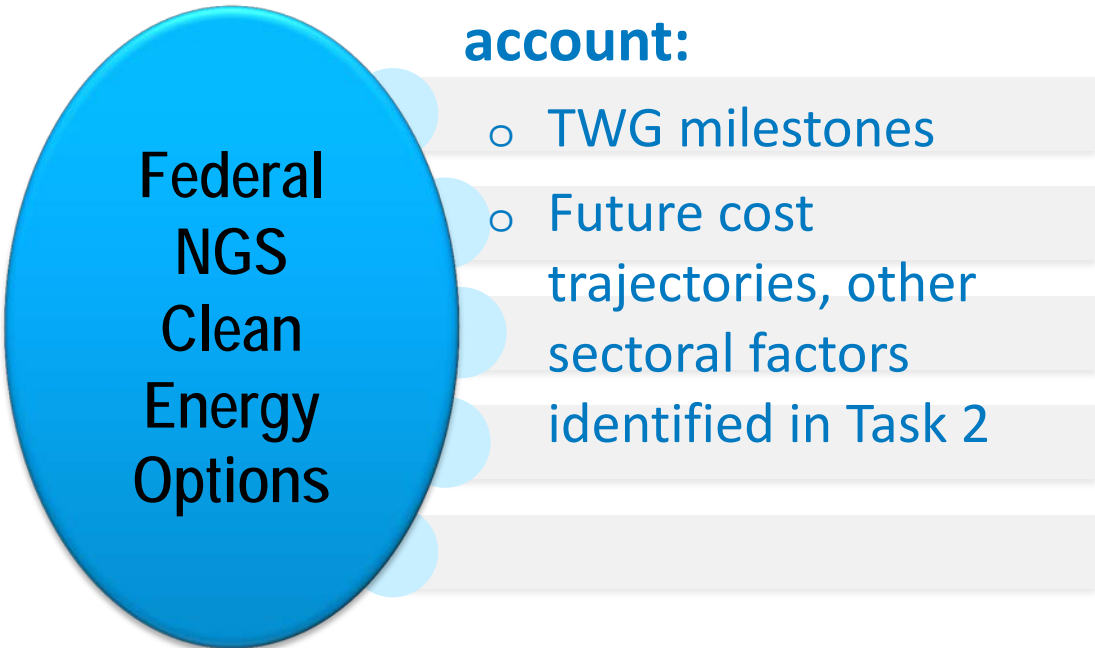


Task 3: Analysis of glidepath options

- **One glidepath may include more than one technology**

- Federal share of NGS may provide transitional power

- **Utility partnership in a glidepath is not necessary, but is not precluded**

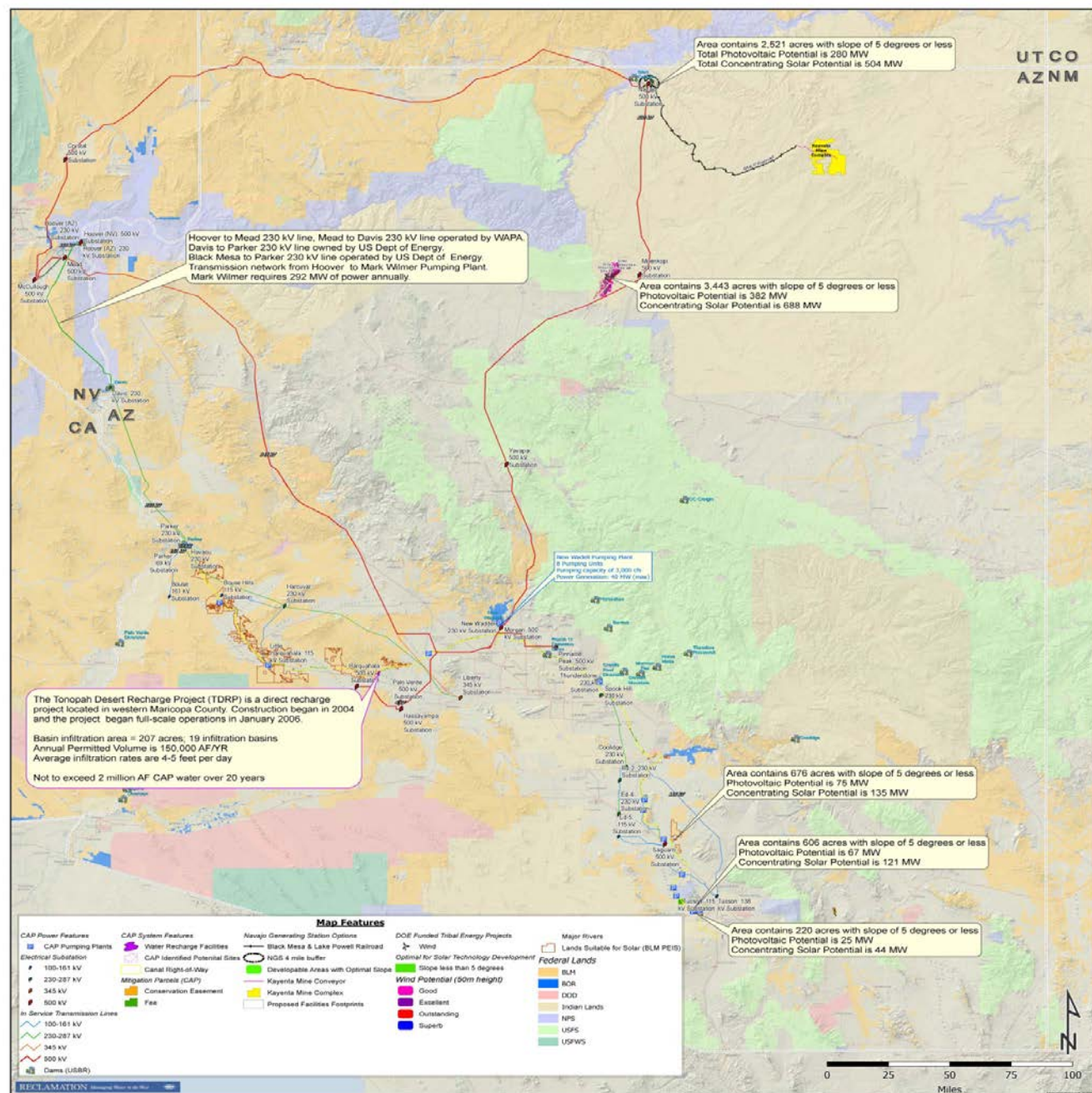


Federal
NGS
Clean
Energy
Options

- **Will take into account:**

- TWG milestones
- Future cost trajectories, other sectoral factors identified in Task 2

NGS Transmission Facilities and CAP Pumping centers



Pre-commercial resource options

- **Defined as no on-line commercial development to date, but target of significant R&D**
 - Future is speculative, in that there is no commercially validated market data to provide analytical inputs comparable to options that are currently commercial
 - NREL Phase 2 will review status, but will not analyze as a potential glide path option
- **Clean coal**
 - Review the current status of research and development
 - Identify factors affecting the suitability of NGS and the Kayenta Mine as locations for demonstration projects or technology research
- **Small modular reactors**
 - Review the current status of research and development

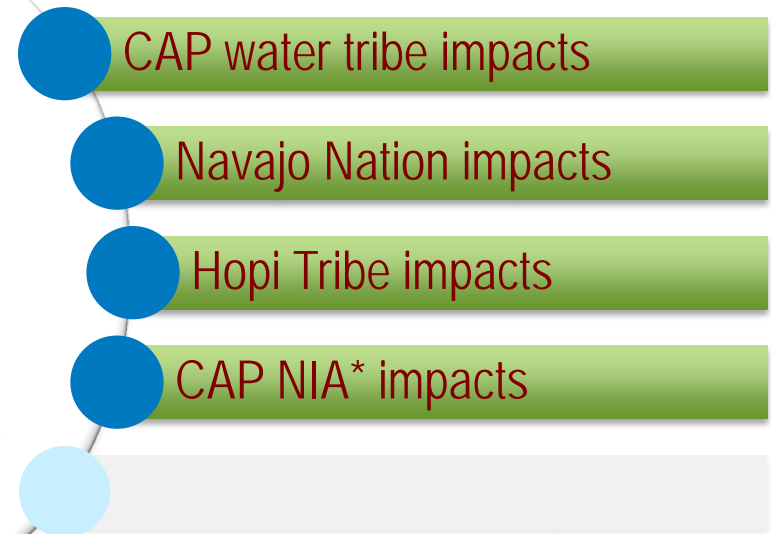
Task 4: Potential for Surplus Power

- **Analysis of how glidepath options examined in Task 3 might be up-sized to provide surplus power for market sales**
 - Results could help federal agencies formulate proposals to Congress for expanded authorization

Impacts on Surplus Power Sales

Task 5: Impacts

- For each option identified in Task 3, break down the impacts on NGS constituencies
- Appraise local energy development approaches that could minimize disruption, enhance water delivery, and otherwise promote sustainable development



Stakeholder outreach and scoping

COMPLETE

Technical memoranda — baseline topics*

Q1–Q3 2015

Technical memoranda — glidepath topics

Q1–Q4 2016

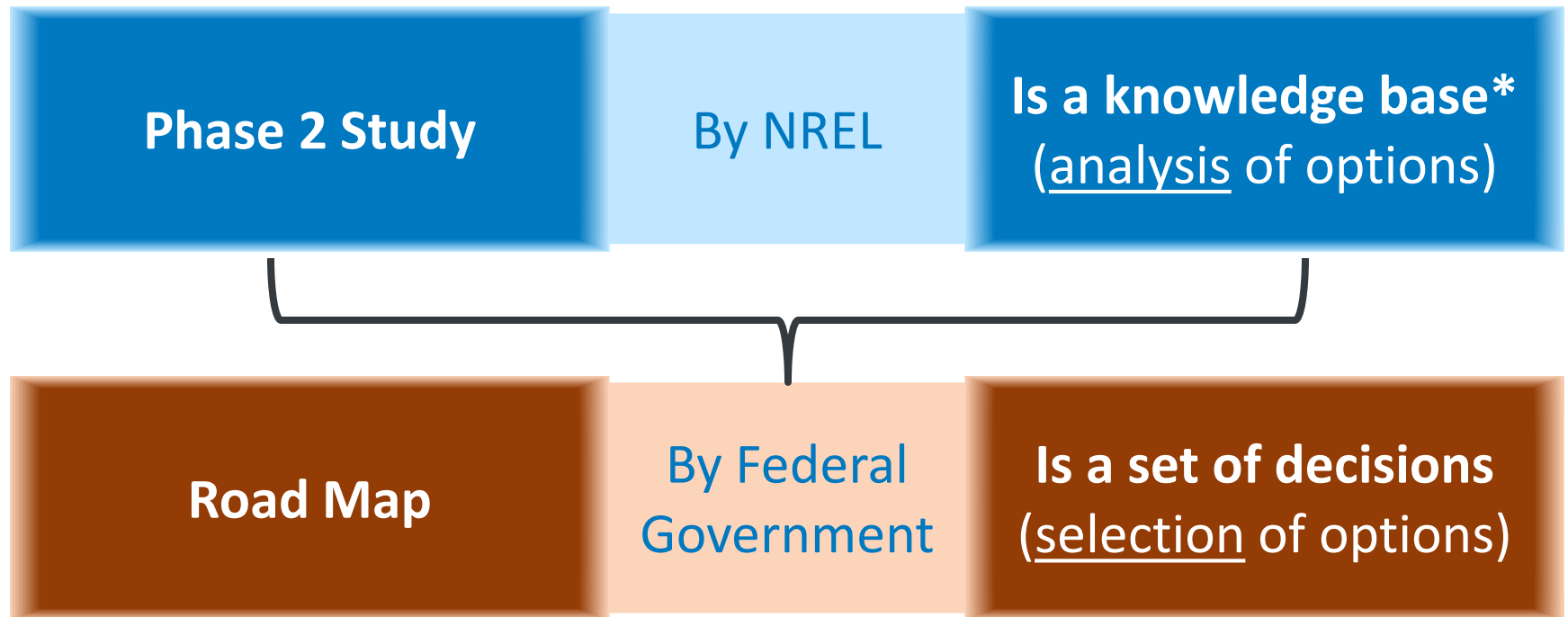
Final published report

Q1 2017

Social media outreach

Q1–Q2 2017

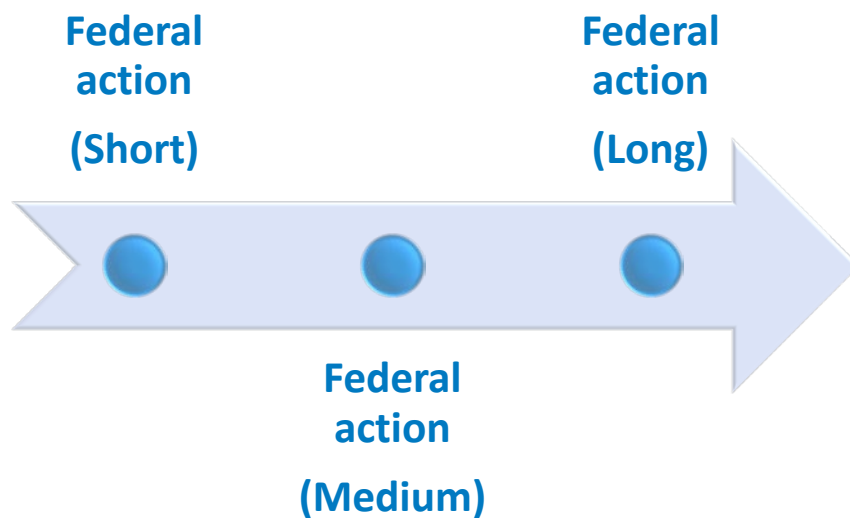
Phase 2 Informs the Federal Road Map



****Phase 2 Study will not decide
any specific project or federal action***

Road Map

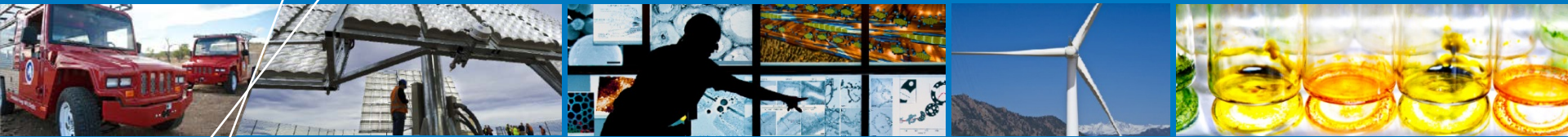
With NREL's Phase 2 study as a knowledge base, federal agencies will decide on actions to achieve goals



Federal goals

- Clean, affordable, reliable power
- Affordable, sustainable water supplies
- Sustainable economic development
- Minimize negative effects on tribes, others who receive benefits from NGS

Questions?



Kevin Black, USBR

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